



# **Executive Committee Meeting**

**Wednesday  
February 11, 2026  
10:00 A.M.**

**1215 K Street, Suite 1650  
Sacramento, California 95814**



**Golden State Connect Authority (GSCA)  
Executive Committee Meeting  
February 11, 2026 - 10:00 a.m.  
1215 K Street, Suite 1650  
Sacramento, CA 95814**

Executive Committee Members:

Supervisor Chris Lopez, Monterey County  
Supervisor David Griffith, Alpine County  
Supervisor Miles Menetrey, Mariposa County  
Supervisor Bob Nelson, Santa Barbara County  
Supervisor Anne Cottrell, Napa County

Supervisor Geri Byrne, Modoc County  
Supervisor Madeline Cline, Mendocino County  
Supervisor Sue Hoek, Nevada County  
Supervisor Gary Bradford, Yuba County  
Supervisor John Peschong, San Luis Obispo County

**Additional Teleconference Locations are Listed on the  
Last Page of this Agenda**

(All Teleconference Locations are Accessible to the Public)

This meeting will also be livestreamed for public access. Members of the public can watch or listen to the meeting using one of the following methods:

1. Join the Zoom meeting application on your computer, tablet or smartphone:  
Go to: <https://rcrcnet.zoom.us/j/87427825842>  
Enter Password: 341019

2. Call-in and listen to the meeting:  
Dial +1 (669) 444-9171  
Enter meeting ID: 874 2782 5842  
Enter password: 341019

**PUBLIC COMMENT USING ZOOM:** Members of the public who join the Zoom meeting, either through the Zoom app or by calling in, will be able to provide live public comment at specific points throughout the meeting.

**EMAIL PUBLIC COMMENT:** One may also email public comment to [mchui@rcrcnet.org](mailto:mchui@rcrcnet.org) before or during the meeting. All emailed public comments will be forwarded to all GSCA Executive Committee members.

**AGENDA**

**1. Call to Order and Determination of Quorum**

*Chair, Supervisor Chris Lopez, Monterey County*

**2. Public Comment**

*At this time any member of the public may address the Board. Speakers are asked to state their name for the record but are not required to do so. Comments are usually limited to no more than 3 minutes per speaker.*

**3. Consent Agenda – ACTION**

**a. November 5, 2025 Executive Committee Meeting Minutes**

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**4. GSCA Financial Reports** (Discussion and possible action relative to)

*Milena De Melo, RCRC Finance Director*

**a. Budget v. Actual Report (Period Ended December 31, 2025)**

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**5. GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project – ACTION** Supplemental Packet

*Kyle Zimbelman, Operations Lead*

- a. Request authorization to reject all bids received for GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project.**
- b. Request approval of the plans and specifications for the REBID - GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project (Glenn County, California Broadband Fiber-Optic Network Project)**
- c. Request authorization for the Executive Director or designee to advertise for bids for the REBID - GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project (Glenn County, California Broadband Fiber-Optic Network Project), with the bid opening to be held at 1:30 PM on March 9, 2026 in the GSCA Offices, 1215 K Street, Suite 1650, Sacramento, California.**
- d. Request approval of the plans and specifications for the GSCA Glenn County Fiber Splicing Phase 1 (Glenn County, California Broadband Fiber-Optic Network Project)**
- e. Request authorization for the Executive Director or designee to advertise for bids for the GSCA Glenn County Fiber Splicing Phase 1 (Glenn County, California Broadband Fiber-Optic Network Project), with the bid opening to be held at 2:00 PM on March 9, 2026 in the GSCA Offices, 1215 K Street, Suite 1650, Sacramento, California.**

**6. Adjournment**

Agenda items will be taken as close as possible to the schedule indicated. Any member of the general public may comment on agenda items at the time of discussion. In order to facilitate public comment, please let staff know if you would like to speak on a specific agenda item. The agenda for this regular meeting of the GSCA Executive Committee was duly posted at its offices, 1215 K Street, Suite 1650, Sacramento, California, 72 hours prior to the meeting.

Any written materials related to an open session item on this agenda that are submitted to the GSCA Executive Committee than 72 hours prior to the meeting, and that are not exempt from disclosure under the Public Records Act, will promptly be made available for public inspection at GSCA's principal office, 1215 K Street, Suite 1650, Sacramento, CA 95814, (916) 447-4806, during normal business hours, and on the GSCA website, <https://www.goldenstateconnect.org>

**Additional Teleconference Location(s)**

Santa Barbara County Betteravia Government Center 511 E. Lakeside Parkway, Suite 47 Santa Maria, CA 93455	
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**Golden State Connect Authority (GSCA)  
Executive Committee Meeting  
November 5, 2025 – 10:00 a.m.  
1215 K Street, Suite 1650  
Sacramento, CA 95814**

Executive Committee Members:

Supervisor Chris Lopez, Monterey County  
Supervisor David Griffith, Alpine County  
Supervisor Geri Byrne, Modoc County  
Supervisor Miles Menetrey, Mariposa County  
Supervisor Bob Nelson, Santa Barbara County

Supervisor Rex Bohn, Humboldt County  
Supervisor Lori Parlin, El Dorado County  
Supervisor Anne Cottrell, Napa County  
Supervisor John Peschong, San Luis Obispo County

**Call to Order and Determination of Quorum**

GSCA Vice Chair, Supervisor David Griffith, Alpine County, presided. Present were Executive Director Patrick Blacklock, General Counsel Arthur J. Wylene, and RCRC Director for Board Operations Maggie Chui, clerk. GSCA Vice Chair Griffith called the meeting to order at 10:45 a.m. A quorum was determined at that time. Those members present:

<b><u>Supervisor</u></b>	<b><u>County</u></b>
David Griffith	Alpine
Geri Byrne	Modoc
Miles Menetrey	Mariposa
Bob Nelson	Santa Barbara
Rex Bohn	Humboldt
Lori Parlin	El Dorado
John Peschong	San Luis Obispo

**Absent**

Chris Lopez	Monterey
Anne Cottrell	Napa

**Public Comment**

None

**Consent Agenda**

- a. **October 15, 2025 Executive Committee Meeting Minutes**
- b. **October 24, 2025 Special Executive Committee Meeting Minutes**

GSCA Vice Chair, Supervisor David Griffith, Alpine County, called for approval of the above-listed consent agenda item.

**Supervisor Geri Byrne, Modoc County, motioned to approve the consent agenda. Supervisor Lori Parlin, El Dorado County, seconded the motion. Motion passed with all Supervisors present voting “Aye.”**

### **Budget v. Actual Report (Period Ended September 30, 2025)**

Milena De Melo presented the GSCA Statement of Revenues and Expenses which provided a summary of the budget to actual comparison for the period ended September 30, 2025.

### **GSCA 2026 Proposed Budget**

Milena De Melo, RCRC Finance Director, reviewed the proposed 2026 Operating Budget for GSCA.

### **Recommendations**

It was recommended that the GSCA Executive Committee approve the following recommendations and direct the Executive Director and RCRC Finance Director to make the same recommendations to the GSCA Board of Directors.

1. Approve the attached proposed 2026 GSCA Operating Budget.
2. Consider and approve the Contract Service Fee to RCRC in the amount of \$3,224,250 which includes a prorated amount of the salaries for RCRC personnel who provide services to GSCA through the Contract Services Agreement with RCRC, including those of the RCRC President/CEO, RCRC Finance Director and RCRC Senior Vice President. This fee also includes the salary and benefits attributed to RCRC staff who are working on behalf of GSCA including the Operations Lead, Outside Plant Construction Lead and the Financial Planning & Administration Lead.

**Supervisor Lori Parlin, El Dorado County, motioned to approve the above-listed recommendations. Supervisor Rex Bohn, Humboldt County, seconded the motion. Motion passed with all Supervisors present voting “Aye.”**

### **GSCA Program Update**

Barbara Hayes, RCRC Chief Economic Development Officer, provided an update on broadband priorities, including progress on GSCA’s Federal Funding Account (FFA)/Last Mile Program. This included an overview of pre-deployment activities, the bond issuance, and the unsecured bond issuance timeline.

### **GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project**

- a. **Request approval of the plans and specifications for the GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project.**
- b. **Request authorization for the Executive Director or designee to advertise for bids for the project, with the bid opening to be held at 2:00 on January 12, 2026 in the GSCA Offices, 1215 K Street, Suite 1650, Sacramento, California.**

Barbara Hayes presented the plans and specifications for the GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project and requested authorization to advertise for bids.

Arthur J. Wylene, General Counsel, noted a correction regarding the Construction Cost Estimate listed in the plans and specifications, clarifying that the correct amount should be \$7 million.

### **Recommendation**

It was recommended that the GSCA Executive Committee:

- a. Approve the plans and specifications for the GSCA Glenn County Outside Plant (OSP) Phase 1 Fiber Construction Project.
  
- b. Authorize the Executive Director or designee to advertise for bids for the project, with the bid opening to be held at 2:00 on January 12, 2026 in the GSCA Offices, 1215 K Street, Suite 1650, Sacramento, California.

**Supervisor Lori Parlin, El Dorado County, motioned to approve the recommendations as amended to reflect the correct Construction Cost Estimate. Supervisor Geri Byrne, Modoc County, seconded the motion. Motion passed with all Supervisors present voting “Aye.”**

### **Adjournment**

GSCA Vice Chair, Supervisor David Griffith, Alpine County, adjourned the meeting of the GSCA Executive Committee at 11:49 a.m.





**To:** Members of the GSCA Executive Committee  
**From:** Milena De Melo, RCRC Finance Director  
**Date:** February 4, 2026  
**Re:** Budget v. Actual Report (Period Ended December 31, 2025)

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### **Summary**

The Statement of Revenues and Expenses for GSCA provides a budget to actual comparison for the period ended December 31, 2025.

GSCA's revenues exceeded expenditures by \$4.2 million, resulting in a \$39.3 million favorable variance from the 2025 year-to-date budget. Items of significance include:

- A favorable variance of \$733.1 thousand from the contribution from Rural County Representatives of California (RCRC). Certain revenues contemplated in GSCA's 2025 budget, more specifically administrative fees from ARPA and FFA Programs, have not been realized, thus no resources were available to pay RCRC for the cost of contract service fee. In these circumstances, the entire value of contract service fee that was to be paid to RCRC is donated to GSCA as an in-kind contribution.
- A favorable variance of \$176.2 thousand from LATA grant revenues and an unfavorable variance of \$1.1 million for consulting expenditure related to this work. During the first part of 2025, GSCA's focus was completion of LATA work, which was finalized and submitted to the California Public Utilities Commission (CPUC) by January 31, 2025, deadline. GSCA is now working diligently with both CPUC and participating member counties / cities to expedite the payments to consultants and reimbursement from CPUC. As of December 31, 2025, GSCA had approximately \$1.2 million in accounts receivable for reimbursement of these costs.
- Unfavorable variance of \$2.3 million for revenue and related favorable variance of \$2.3 million for consultants' expenses for a project funded by American Rescue Plan Act (ARPA) funds. On December 31, 2024, GSCA entered into a Memorandum of Understanding (MOU) with the County of Sonoma, whereby the county allocated \$2,350,000 in separate funding under ARPA for further broadband services to be administered by GSCA. Revenue proposed in this budget includes reimbursement of costs incurred, predominantly for additional design, planning, engineering, and assessment services, and a small fee allocated to GSCA for administration of the program. This project has been put on hold temporarily; thus, no expenses have been incurred, and no revenue has been recognized.
- Unfavorable variance for revenue and favorable variances for expenditures for the seven projects funded by the Federal Funding Account (FFA) Last-Mile Program. This is driven by timing. On October 24, 2025, GSCA Executive Committee

approved Resolution 25-05, authorizing the issuance, sale and delivery of GSCA telecommunications revenue bonds and the sale of the bonds was completed in December 2025. This project is now anticipated to commence in 2026.

- A \$1.1 million unfavorable variance for bond issuance costs. As noted above, GSCA's 2025 Telecommunications Revenue Bonds were sold and finalized in December 2025. With the sale, certain costs, such as legal, underwriter, and financial adviser, were incurred. Overall cost costs of the bond were slightly less than 3%, which was deemed reasonable and in line with the industry. Following accounting guidance, about \$1.1 million of those costs were expensed in 2025, and the remaining costs will be amortized (expensed) over the life of the debt.

**Attachment**

- Statement of Revenues and Expenses, Budget vs. Actual, for the Period Ended December 31, 2025

**GOLDEN STATE CONNECT AUTHORITY**  
**Statement of Revenues and Expenses - Budget v Actual**  
**For the period ended December 31, 2025**

	2025 Budget Revised	2025 Actual	Variance favorable / (unfavorable)	Percent favorable / (unfavorable)
<b>Revenue:</b>				
Contribution from RCRC	\$ 2,712,120	\$ 3,445,248	\$ 733,128	27.0%
Grant revenue - Local Agency Technical Assistance (LATA)	14,100,300	14,276,465	\$ 176,165	1.2%
Grant revenue - American Rescue Plan Act (ARPA)	2,350,000	-	\$ (2,350,000)	-100.0%
Grant revenue - Federal Funding Account (FFA) Last-Mile Program	8,823,338	86,962	\$ (8,736,376)	-99.0%
<b>Total Revenue</b>	<b>\$ 27,985,758</b>	<b>\$ 17,808,675</b>	<b>\$ (10,177,083)</b>	<b>-36.4%</b>
<b>Expenditures:</b>				
Accounting and auditing	\$ 40,000	\$ 12,500	\$ 27,500	68.8%
Bond issuance costs	-	1,146,174	(1,146,174)	-100.0%
Computer maintenance and support	3,000	26,860	(23,860)	-795.3%
Conferences attended by staff	10,000	-	10,000	100.0%
Consultants	50,000	84,082	(34,082)	-68.2%
Consultants - LATA	7,704,645	8,777,953	(1,073,308)	-13.9%
Consultants - ARPA	2,279,500	-	2,279,500	100.0%
Contract support service fee	3,390,100	3,363,525	26,575	0.8%
Dues, fees and subscriptions	5,000	457	4,543	90.9%
Insurance	2,100	2,056	44	2.1%
Legal fees	25,000	47,929	(22,929)	-91.7%
Miscellaneous	1,000	1,701	(701)	-70.1%
Payroll and payroll taxes	133,350	66,332	67,018	50.3%
Pre-development - FFA Last-Mile Program	49,306,009	-	49,306,009	100.0%
Rent	17,500	17,500	-	0.0%
Travel - Board member reimbursement	5,000	333	4,667	93.3%
Travel	30,000	10,196	19,804	66.0%
<b>Total Expenditures</b>	<b>\$ 63,002,204</b>	<b>\$ 13,557,598</b>	<b>\$ 49,444,606</b>	<b>78.5%</b>
<b>Net (Expenditures) over Revenue</b>	<b>\$ (35,016,446)</b>	<b>\$ 4,251,077</b>	<b>\$ 39,267,523</b>	<b>112.1%</b>